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ACTION DRL-09

INFO	LOG-00	AID-01	CIAE-00	DODE-00	EB-01	H-01	INR-00
	IO-16	L-01	ADS-00	NSAE-00	NSCE-00	OIC-02	PA-01
	PRS-01	P-01	SP-00	SR-00	SSO-00	SS-00	STR-01
	TRSE-00	USIE-00	PRME-01	G-00	/036W		
				-----8108FF	251817Z	/25	

O 251807Z OCT 94
FM USMISSION GENEVA
TO SECSTATE WASHDC IMMEDIATE 5091
INFO RWANDA COLLECTIVE PRIORITY

C O N F I D E N T I A L SECTION 01 OF 02 GENEVA 009140

E.O. 12356: DECL:OADR
TAGS: PREF, PREL, RW, CG
SUBJECT: UNHCR SEEKS USG INPUT AND SUPPORT FOR RWANDA
CAMP SECURITY SERVICE PACKAGE.

1. CONFIDENTIAL - ENTIRE TEXT
2. THIS IS AN ACTION REQUEST (PARA 8).
3. SUMMARY. CONCERNED ABOUT THE RAPID DETERIORATION OF CAMP SECURITY IN EASTERN ZAIRE, UNHCR IS DEVELOPING A "SECURITY SERVICE PACKAGE" TO QUICKLY ADDRESS THE PROBLEM AND OBTAIN DONOR SUPPORT. THE UNHCR PACKAGE CONCEPT RELIES ON THE INTRODUCTION OF A MULTINATIONAL POLICE FORCE WHICH WOULD SUPPORT ZAIRIAN SECURITY FORCES

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IN PROTECTING REFUGEES AND THE DELIVERY OF HUMANITARIAN ASSISTANCE. THE MULTINATIONAL POLICE FORCE WOULD BE CONSTITUTED WITH: A) A MULTINATIONAL CONTINGENT COMPOSED OF POLICE/GENDARMES FROM FRENCH SPEAKING AFRICAN COUNTRIES (AND PERHAPS CANADA); B) LOGISTICAL SUPPORT IN TRANSPORT AND EQUIPMENT FROM NON-AFRICAN COUNTRIES; AND C) FINANCIAL SUPPORT FROM OTHER COUNTRIES. A SENIOR UNHCR OFFICIAL TOLD MISOFF THAT HIGH COMMISSIONER OGATA HAS INFORMED THE SECRETARY GENERAL ABOUT THE INITIATIVE, AND ASKED FOR INFORMAL, BUT QUICK USG INPUT WHILE THE INITIATIVE IS BEING

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DEVELOPED. END SUMMARY.

CAMP SECURITY PROBLEM HAS WORSENERED

4. ON OCTOBER 25, [REDACTED] TOLD MISOFF
[REDACTED] THAT UNHCR HAS REALIZED THAT SEPARATING THE EX-FAR FROM
THE CAMPS IN EASTERN ZAIRE WILL NOT SOLVE WORSENERING CAMP
SECURITY PROBLEMS, AND THAT MORE RADICAL STEPS ARE
NEEDED. [REDACTED] EXPLAINED THAT UNHCR ALREADY HAS "LOST"
KATALE, AND THAT QUICK ACTION IS NEEDED TO FORESTALL THE
TAKEOVER OF OTHER CAMPS IN THE AREA. IN THIS REGARD,

[REDACTED]

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UNHCR PROPOSES SECURITY SERVICE PACKAGE

5. [REDACTED] STARTS WITH
THE PREMISE THAT THE SECURITY FORCES OF THE ASYLUM
COUNTRIES ARE NOT ABLE TO PROVIDE SECURITY IN THE
CAMPS. AS A RESULT, SECURITY CONDITIONS IN ZAIRE,
BURUNDI, AND TANZANIA HAVE DETERIORATED STEADILY,
RESULTING IN: A) A REDUCTION OF SPONTANEOUS RETURNS; B)
THE DIVERSION OF RELIEF ITEMS; C) DISRUPTIONS IN
DELIVERY OF ASSISTANCE; D) A RESISTANCE TO THE
REGISTRATION OF REFUGEES; AND, C) PERSISTENT ATTEMPTS OF
CAMP LEADERS TO TAKE OVER DAY-TO-DAY RUNNING OF THE
CAMPS.

6. UNHCR NOTES THAT IT IS WORKING WITH THE TANZANIAN
GOVERNMENT TO INCREASE TANZANIAN POLICE PRESENCE IN THE
CAMPS, AND ADMITS THAT MORE NEEDS TO DONE THERE.
HOWEVER, UNHCR'S MAIN PREOCCUPATION IS SECURITY IN THE
ZAIIRIAN CAMPS. WHILE UNHCR WELCOMES THE INITIATIVE OF
SRSG KHAN TO SEPARATE THE EX-FAR FROM THE CAMPS, THIS
WILL NOT ADDRESS THE PROBLEMS CAUSED BY MILITIA AND THE
OLD POLITICAL STRUCTURE, BOTH OF WHICH WOULD REMAIN

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AFTER THE EX-FAR WOULD DEPART. WITHIN ITS MANDATE,
UNHCR WILL DEVELOP A "SECURITY SERVICE PACKAGE," WHICH
WOULD AIM AT QUICKLY ADDRESSING THE PROBLEM AND
OBTAINING DONOR SUPPORT- THE PACKAGE AIMS AT
INTRODUCING A MULTINATIONAL POLICE FORCE IN SUPPORT OF
ZAIRIAN SECURITY FORCES. [REDACTED]

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[REDACTED] SUPPORT THIS CONCEPT. THE
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MULTINATIONAL FORCE WOULD BE CONSTITUTED OF:

-- A

MULTINATIONAL CONTINGENT (SIZE TO BE DETERMINED)
COMPOSED OF POLICE/GENDARMES FROM FRENCH-SPEAKING
AFRICAN COUNTRIES (AND PERHAPS) CANADA;

-- LOGISTICAL SUPPORT IN TRANSPORT AND EQUIPMENT FROM
NON-AFRICAN COUNTRIES;

-- FINANCIAL SUPPORT FROM OTHER COUNTRIES.

7. [REDACTED] UNHCR IS PREPARED TO
UNDERTAKE THE NECESSARY DEMARCHES TO INITIATE THE
OPERATION, AND THAT PRELIMINARY BUT UNNAMED CONTACTS
WITH GOVERNMENTS WOULD MEET WITH FAVORABLE REACTIONS.
THE PLAN HAS BEEN DISCUSSED WITH U/SYG PETER HANSEN AND
SRSG KHAN, WHO HAVE REACTED POSITIVELY TO IT. THE NOTE
CONCLUDES THAT IN VIEW OF THE URGENCY OF THE SITUATION,
IT IS ESSENTIAL THAT THIS INITIATIVE BE FORMALIZED AS
SOON AS POSSIBLE.

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ACTION REQUEST

8. [] ASKED MISOFF FOR A QUICK USG REACTION TO AND
EVENTUAL SUPPORT OF THE CONCEPT, ESPECIALLY WHILE IT IS
BEING DEVELOPED. HE NOTED THAT MRS. OGATA IS AWARE OF
THIS REQUEST. PLEASE PROVIDE GUIDANCE ASAP.

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STATUS OF SGSR KHAN INITIATIVE TO SEPARATE EX-FAR

9. [] ALSO EXPLAINED THAT THE JOINT UN/GOVERNMENT
OF ZAIRE MISSION COMPLETED ITS RECOMMENDATIONS FOR
RELOCATING THE EX-FAR. THE MISSION ESTIMATES THAT
50,000 PEOPLE, OF WHICH ABOUT 20,000 ARE SOLDIERS, WOULD
HAVE TO BE MOVED TO THREE CAMPS IN EQUATORIA, SHABA, AND
KIVU PROVINCES. THE OPERATION WOULD REQUIRE THE
DEPLOYMENT OF ONE BATTALION PER CAMP TO PROVIDE
SECURITY, AND WOULD COST USDOLS 6 MILLION- ONE HALF OF
THE COST WOULD COVER SITE PREPARATION, THE OTHER HALF

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AIR TRANSPORTATION, AS THERE ARE NO ROADS BETWEEN THE
CURRENT CAMPS AND THE NEW SITES. SPIEGEL

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